PROJECT SNOWLEOPARD

R Ö J E C T





MINISTRY OF ENVIRONMENT AND FORESTS

PROJECT SNOW LEOPARD





Ministry of Environment and Forests

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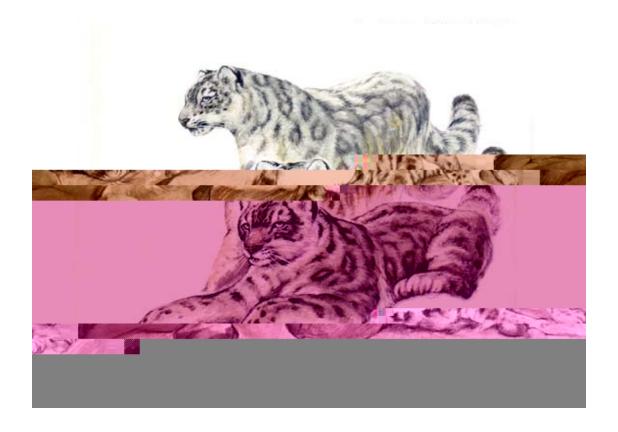
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Ministry of Environment and Forests

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FOREWORD

e Indian Himalaya have numerous unique ecosystems hidden within, which house rich biodiversity including a wealth of medicinal plants, globally important wildlife, besides providing

PREFACE

e snow leopard, and indeed the entire Himalayan landscape and wildlife, forms part of India's unique natural heritage. Our country is gi ed with a vast high altitude landscape that is endowed with tremendous biodiversity values and resident people, who have respected, understood and coexisted with wildlife here for millennia. People inhabiting this region, which mostly occurs above the cultivable zone, are primarily pastoral with limited alternatives for survival in a rather austere landscape. e coexistence of people and wildlife in these regions is now threatened due to pressures of the burgeoning human and livestock populations. Since wildlife of the region is spread across the entire landscape (but at low densities), in areas traditionally used by people also, it is important to adapt our conservation approach to suit the needs of this species region. I am happy to note that my ministry has undertaken this effort to prepare a project after region. I am happy to note that my ministry has undertaken this effort to prepare a project after region. I am happy to note that my ministry has undertaken this effort to prepare a project after region. I am happy to note that my ministry has undertaken this effort to prepare a project after region. I am happy to note that my ministry has undertaken this effort to prepare a project after region. I am happy to note that my ministry has undertaken this effort to prepare a project after region. I am happy to note that my ministry has undertaken this effort to prepare a project after region. I am happy to note that my ministry has undertaken this effort to prepare a project after region. I am happy to note that my ministry has undertaken this effort region in the region that should generate better conservation models not only for the snow leopard range, but for the country in general. effort region is based on sound science and participatory planning and implementation of programmes that balances the needs of local people and conservation.

e project proposes to put important guidelines in place, build capacity of local people and forest department sta and set up or strengthen institutions at the village, landscape, state and central levels for project design and implementation, and provide funding for implementation and subsequent ation

PROJECT SNOW LEOPARD

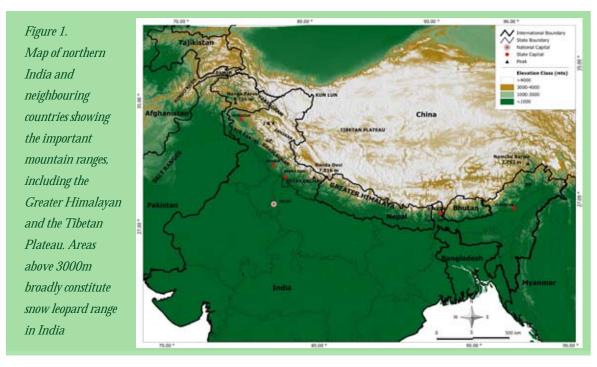


GOAL: To safeguard and conserve India's unique natural heritage of high altitude wildlife populations and their habitats by promoting conservation through participatory policies and actions.

DRAFTED BY: Project Snow Leopard Committee instituted by the Ministry of Environment and Forests, Government of India, (vide Noti cation No. F.No., 15-5/2006 WL I, Dated 31 July 2006) (Annexure 1).

LOCATION: All biologically important landscapes in the Himalayan high altitudes in the states of Jammu & Kashmir, Himachal Pradesh, Uttarakhand, Sikkim, and Arunachal Pradesh.





Himalayan cold deserts primarily consist of sparsely vegetated steppes, small patches of moist sedge meadows near water bodies and vast areas that are barren and under permafrost and glaciers. Most of these high altitudes (regions above 3000m) are the headwaters of all major rivers of northern India. e Himalaya are home to unique biodiversity including at least 350 species of mammals, 1200 species of birds, 635 species of amphibians and reptiles¹, and numerous plants including those with medicinal properties. Over 335 species of wild relatives of cultivated crops are found in the region². ere are numerous biologically important wetlands that form breeding grounds for waterfowl.

1.2. An important distinctiveness of the higher altitudes of the Himalaya comes from the fact that wildlife populations here occur over most of the landscape, their contiguity broken primarily by natural geographical features such as a high mountain chain or a river, and rarely by human induced barriers. Even endangered species of wildlife are not restricted to protected areas, but occur across the larger landscape. However, the human population density in the Himalayan high altitudes is on the rise and so is the magnitude of people's dependence on the natural resources. Since the harsh climate and topography of the area are relatively less conducive to agriculture and other developmental options such as industry, most of the region is largely dependent on pastoralism. Wild herbivore species are getting out-competed and their populations are declining

¹ Pei Shengji 1996. (ed.) Banking on Biodiversity, Report of the Regional Consultation on Biodiversity Assessment in the Hindu Kush-Himalayas, ICIMOD.

² Arora, R. and Nayar, L. 1984 Wild relatives of crop plants in India. NGPR Science Monograph, New Delhi.









Trans Himalayan landscape

Rugged mountains in the Middle Himalaya

Greater Himalaya

due to increasing livestock populations in many areas³. is is leading to an increased dependence of wild predators such as the snow leopard *Uncia uncia* and the wolf *Canis lupus* on livestock⁴, causing intense human-wildlife con icts⁵.

Poaching is a major threat in some areas, along with opening up of areas due to road building, pressures from immigrant labour forces, etc⁶. In other areas scarce moist meadows that are important foraging grounds of wild herbivores, are either being converted to cultivation, or fenced to prevent wild ungulate grazing⁷. ere are increasing reports of con icts due to crop depredation by wildlife. Military and para-military personnel need extensive road networks and are usually settled near important but fragile wetland sites or key mountain passes that are also important for wildlife species such as the Tibetan argali *Ovis ammon* and waterfowl. e conservation scenario is fast changing and wild species are declining and becoming locally extinct⁸. Climate change is also expected to a ect this landscape signi cantly that may in uence both local livelihoods and biodiversity values of the region.

1.3. e endangered snow leopard occurs over most of the high altitudes of Central Asia and Himalaya⁹. Little is known about the species' ecology, status and even distribution¹⁰. e coarse global population estimate for the snow leopard is c. 7,400 individuals, and the species is classi ed as Endangered in the IUCN's Red List. e total potential habitat of the snow leopard globally is estimated to be c. 2 million km², with most animals occurring in China, followed by Mongolia and India. India is believed to have between 400 and 700 snow leopards in the ve Himalayan states, though these estimates are not precise. With its wide distribution, precarious conservation status, and immense aesthetic appeal, the snow leopard is an e ective agship species for wildlife conservation in the Himalayan high altitudes.

³ Mishra, C. 2001. High altitude survival: con icts between pastoralism and wildlife in the Trans-Himalaya. Ph.D. esis, Wageningen University, e Netherlands.

⁴ Bagchi, S. and Mishra, C. 2006. Living with large carnivores: predation on livestock by the snow leopard (Uncia uncia). Journal of Zoology (London) 268: 217-224

⁵ Mishra, C. 1997. Livestock depredation by large carnivores in the Indian trans-Himalaya: con ict perceptions and conservation prospects. Environmental Conservation, 24: 338-343

⁶ PSL 2006. Towards Project Snow Leopard: report of the national workshop on Project Snow Leopard. 10th-11th July, 2006, Leh, Ladakh. Ministry of Environment and Forests, Govt. of India, Dept. of Wildlife Protection, J&K, Nature Conservation Foundation, and International Snow Leopard Trust, Mysore, India.

Bhatnagar, Y. V., Wangchuk, R., Prins, H. H. T., Van Wieren, S. E., Mishra, C. 2006. Perceived con icts between pastoralism and conservation of the kiang Equus kiang in the Ladakh Trans-Himalaya, India. Environmental Management. 38:934–941

⁸ Chundawat, R.S. and Qureshi, Q. 1999. Planning wildlife conservation in Leh and Kargil districts of Ladakh, Jammu and Kashmir. Report submitted to the Wildlife Institute of India, Dehradun.

⁹ Jackson, R.M. 1996. Home range, movements and habitat use of snow leopard (Uncia Uncia) in Nepal. Ph.D. esis, University of London, United Kingdom.

¹⁰ McCarthy, T. M. and G. Chapron. 2003. Snow Leopard Survival Strategy. International Snow Leopard Trust and Snow Leopard Network, Seattle, USA.



1.4. Despite the ecological importance, the harsh conditions, and the increasing threats to conservation in the region, the wildlife of the Himalayan high altitudes has received little conservation attention. e Ministry of Environment and Forests (MoEF), Government of India, had initiated work on a agship Snow Leopard Scheme in 198811, but it could not be launched. In 2004, the Nature Conservation Foundation (NCF) began a consultative process in all the ve Himalayan states (Jammu & Kashmir, Himachal Pradesh, Uttarakhand, Sikkim and Arunachal Pradesh) to assess the need and scope for initiating Project Snow Leopard. A concept paper was prepared together with the Chief Wildlife Wardens that outlined the project justi cation and its objectives¹². e goal of the project was articulated as "To safeguard and conserve India's unique natural heritage of high altitude wildlife populations and their habitats by promoting conservation through participatory policies and actions." ese issues were further discussed in separate state level workshops with a crosssection of the Forest and Wildlife Departments in each e workshops focused on identifying project areas



Honorable Minister of Environment & Forests, iru Raja, inaugurating the Project Snow Leopard National Meeting in Leh (July 2006)



Discussions in the Project Snow Leopard National Meeting in Leh

within each state, the constraints faced by the departments in managing high altitude wildlife, and possible strategies and actions to overcome the constraints. is was followed up with a national workshop in Leh in July 2006 that was sponsored by the MoEF and organized by the Jammu & Kashmir Department of Wildlife Protection, in technical collaboration with NCF and the International Snow Leopard Trust. is workshop brought together o cials and decision makers from the Government, scientists from the Wildlife Institute of India and other institutions, and conservation practitioners and NGOs to outline the structure of Project Snow Leopard. Following the recommendations of this national workshop, the MoEF constituted a committee to dra a strategy and action plan for Project Snow Leopard.

1.5. e Project Snow Leopard is an Indian initiative for strengthening wildlife conservation in the Himalayan high altitudes. It aims to promote a knowledge-based and adaptive conservation framework that fully involves the local communities, who share the snow leopard's range, in conservation e orts.

Anonymous 1988. e Snow Leopard Conservation Scheme. Ministry of Environment and Forests, Government of India.

¹² PSL 2006. Towards Project Snow Leopard: report of the national workshop on Project Snow Leopard. 10th-11th July, 2006, Leh, Ladakh. Ministry of Environment and Forests, Government of India, Department of Wildlife Protection, Jammu & Kashmir, Nature Conservation Foundation, and International Snow Leopard Trust, Mysore, India.



PROJECT JUSTIFICATION



- **2.1.** e high altitudes of India (> 3000 m, c. 130,000 km2, including the Himalaya and Trans-Himalaya biogeographic zones) support a unique wildlife assemblage of global conservation importance. is includes highly endangered populations of species such as the snow leopard *Uncia uncia* two species of bears *Ursus* spp., wolf *Canis lupus*, red panda *Ailurus fulgens*, mountain ungulates such as the wild yak *Bos grunniens*, chiru *Pantholops hodgsoni*, Tibetan gazelle *Procapra picticaudata*, Tibetan argali *Ovis ammon*, Ladakh urial *Ovis vignei*, two species of musk deer *Moschus* spp., the hangul *Cervus elaphus*, three species of goral *Nemorhaedus* spp., serow *N. sumatraensis*, and takin *Budorcas taxicolor*, to name a few. High altitude lakes and bogs provide breeding grounds for a variety of avifauna including the black-necked crane *Grus nigricollis*, barheaded geese *Anser indicus*, brahminy ducks *Tadorna ferruginia*, and brown-headed gulls *Larus brunnicephalus*.
- **2.2. ere has been relatively less attention on the region from the viewpoint of wildlife conservation.** Owing to the e orts of programmes such as Project Tiger and Project Elephant, a substantial proportion of India's population are aware of the precarious conservation status of









Tibetan gazelle (Procapra picticaudata) in northern Sikkim

Livestock in Changthang, Ladakh

Black necked cranes (Grus nigricollis) in Changthang, Ladakh

species such as the tiger *Panthera tigris* and Asian elephant *Elephas maximus*, and of the e orts to conserve them. However, few are aware of even the existence of species such as the chiru, the kiang *Equus kiang*, and the snow leopard in India. Although a Snow Leopard Scheme was thought of about two decades back, it could not be implemented¹³. Recent scienting the cresearch has substantially increased our knowledge of wildlife ecology and human society in Indian high altitudes, facilitating the development of a well-informed conservation policy.

- **2.3. e region represents a vast rangeland system supporting important traditional pastoral economies and lifestyles.** Pastoralism in the Indian high altitudes dates back to several millennia, and, today, forms an important traditional means of livelihood that has economic and cultural value. Trade in *pashmina* wool is already an important local industry in many areas. **e unique high altitude vegetation**, with rare plants, has led to the development of rich local medicinal systems. Many high altitude herbs are also being used by pharmaceutical and *Ayurvedic* industries. Today, natural resource use including grazing and other forms of resource extraction (fuel, timber, medicinal plants) is pervasive in the entire Indian high altitude landscape, including inside protected areas.
- **2.4. e** region provides essential ecosystem services and harbours river systems vital for the nation's food security. Several perennial rivers such as the Indus, Ganga, Yamuna, Sutluj, Tista and Bhramaputra, have their main catchments in the Indian high altitudes and supply drinking water, irrigation, and electricity to the entire north and north-eastern states of India. Degradation and erosion of the fragile mountainous landscape will therefore not just threaten the region's natural resources, but also the nation's food security.
- **2.5. e high altitudes of India represent a unique biogeographic region where wildlife is distributed across the landscape, and not restricted to protected areas.** is includes populations of large carnivores such as the snow leopard, wolf *Canis lupus*, and brown bear *U. arctos.* In fact, highly endangered populations of species such as the Ladakh urial, chiru, Tibetan gazelle, and Tibetan argali as also black-necked crane *Grus nigricollis* occur primarily outside the protected area network. Conservation e orts therefore need to look beyond the network of protected areas, and

¹³ Anonymous. 1988. e Snow Leopard Scheme. Ministry of Environment & Forests, Government of India.



development activities across the entire landscape need to be made ecologically responsible.

- **2.6.** India has rati ed international agreements promoting the conservation of high altitude wildlife species such as the snow leopard. In 2003, the Convention on Migratory Species included the snow leopard as a Concerted Action Species under its Appendix I. Similarly, in 2003, the Convention on International Trade in Endangered Species (CITES) expanded the scope of the CITES Tiger Enforcement Task Force to include all Asian big cat species including the snow leopard. In both cases, representatives of the MoEF played a vital role in elevating the conservation prominence of the snow leopard internationally. On-ground action to improve the conservation status of the snow leopard and other high altitude wildlife in India will be an appropriate follow-up to the positive actions already undertaken on international platforms the Government of India.
- **2.7. e region is important for the country's national security as well as international relations.** Most of the Indian high altitude region fringes international borders. e welfare of local people through ecologically responsible development is therefore important for the country's national security. Furthermore, the wildlife value of the region makes the possibility of establishing









Young monks in a ceremony in Leh, Ladakh

Gujjar settlements in the Limber WLS, Kashmir

ikse gompa (monastry), Ladakh

spreading exotic diseases to wildlife. Overstocking rangelands with livestock is causing vegetation degradation, which threatens the sustainability of pastoral production as well as the survival of wildlife populations¹⁵. ere are increasing linkages between local persecution of wildlife and the larger illegal wildlife trade. Unplanned tourism threatens sensitive and biologically important high altitude wetlands. Although in many areas there has been substantial cultural tolerance for wildlife, this is fast eroding in the face of development and human-wildlife con icts¹⁶.

2.10. e existing high altitude protected areas in India require considerable strengthening.

e protected area management in the Indian high altitudes o en faces a lack of resources, manpower, and training. Some existing protected areas do not have a clear boundary demarcation, while some others have large areas within them that are of little biological value. Given the lack of options and alternatives for local communities in this harsh landscape, most of the protected areas are o en intensively used for livestock grazing and other forms of resource extraction, even inside National Parks. e harsh, remote, and marginal landscape provides few opportunities for alternate livelihood sources for the local communities, and it is nearly impossible to create and maintain large, inviolate National Parks. Most protected areas in the region lack updated and e ective management plans and, compared to the Tiger and Elephant reserves, have not received adequate conservation attention. Protected area management in the region needs to be rationalized with clear management plans and land use zonation, with greater technical and monetary resources being made available to wildlife managers.

2.11. Wildlife management in the region needs to be made participatory. Given the widespread occurrence of wildlife on common land, and the continued traditional land use within protected areas, it is imperative that wildlife conservation e orts be made participatory both within and outside protected areas. Such a participatory approach will be facilitated by the relatively intact and functional traditional administrative bodies such as the village councils in most of the high altitude landscape. e success of recent experiments in participatory conservation underscores the

¹⁵ Mishra, C., Prins, H. H. T. and Van Wieren, S. E. 2001. Overstocking in the Trans-Himalayan rangelands of India. Environmental Conservation 28: 279-283

¹⁶ Bhatnagar, Y. V., Wangchuk, R., Prins, H. H. T., Van Wieren, S. E., Mishra, C. 2006. Perceived con icts between pastoralism and conservation of the kiang Equus kiang in the Ladakh Trans-Himalaya, India. Environmental Management. 38:934–941





desirability and feasibility of participatory wildlife management in the Indian high altitudes. ese participatory approaches need to be coupled with better protection and law enforcement.

2.12. e Ministry of Environment and Forests, Government of India, constituted a committee to formulate the Project Snow Leopard (vide Noti cation - F. No. 15-5/2006 WL I, Dated 31 July 2006) in response to the recommendations of the national workshop (10-11 July 2006) organized jointly by the MoEF and the Jammu & Kashmir Department of Wildlife Protection, in technical collaboration with the Nature Conservation Foundation (NCF) and the International Snow Leopard Trust (ISLT)¹⁷. is workshop, chaired by the Union Minister for Environment and Forests, brought together representatives of all the ve Himalayan states and scientists of the Wildlife Institute of India (WII), NCF, ISLT, and several other institutions and NGOs for discussions on the need, scope, and structure for the Project Snow Leopard. Prior to the national workshop, each of the ve Himalayan states (Jammu & Kashmir, Himachal Pradesh, Uttarakhand, Sikkim and Arunachal Pradesh), led by their respective Chief Wildlife Wardens had independently articulated the need, scope, and strategies for conservation in the Himalayan high altitudes in state-level workshops organized by NCF in 2004-05 (see PSL 2006). e recommendations of the National Workshop on Project Snow Leopard are placed as Annexure 2.

¹⁷ PSL 2006. Towards Project Snow Leopard: report of the national workshop on Project Snow Leopard. 10th-11th July, 2006, Leh, Ladakh. Ministry of Environment and Forests, Govt. of India, Dept. of Wildlife Protection, J.&, Nature Conservation Foundation, and International Snow Leopard Trust, Mysore, India.



in the region needs to be made

participatory both within and outside

protected areas

PROJECT O



facilitate the identi cation of biologically important landscapes ($>1000\,\mathrm{km^2}$), and assist in the development of landscape-level management plans based on management objective-setting (and zonation) for each landscape unit (10-100 km²) therein (section 5).

3.2. Rationalize the existing protected area network and improve protected area management Within the larger landscape, Project Snow Leopard will facilitate biologically and socially meaningful demarcation as well as zonation of existing protected areas and the surrounding landscape based on the landscape unit approach (Section 5), facilitate the establishment of new protected areas, the development of ecologically and socially responsible management plans, the development of frameworks



Temperate forest in northern Kashmir, J&K



3.3. Develop a framework for wildlife

for participatory conservation management, and provisioning of resources and capacity development of

protected area sta.

conservation outside protected areas and promote ecologically responsible development

Project Snow Leopard will facilitate initiatives required for preserving and promoting local peoples' tolerance towards wildlife, as well as support initiatives that promote the continued persistence and recovery of wildlife populations on common land. Project Snow Leopard will assist in conservation-linked income generation and incentive programmes for local communities.

3.4. Support focused conservation and recovery programmes for endangered species such as the snow leopard and its prey species

Project Snow Leopard will encourage scienti cally robust research (ecological and social), and the use of this knowledge for formulating and implementing participatory, science-based conservation programs at local and regional levels.

3.5. Promote stronger measures for wildlife protection and law enforcement

Project Snow Leopard will support initiatives that lead to enhanced capacity of wildlife department sta and local communities to e ect stronger wildlife law enforcement through training, equipment, and innovative community-based protection measures.

3.6. Promote better understanding and management of human-wildlife con icts

Project Snow Leopard will support ecological and social research leading to better local



Researchers in Ladakh



Cow killed by a Tibetan wolf (Canis lupus chanko) in the Kibber WLS, Spiti, HP

understanding of human-wildlife con icts, and encourage the development of knowledge-based frameworks that will allow for exible and locally appropriate, community-based con ict resolution programmes that can be administered and managed by local bodies such as village councils.

3.7. Restore degraded landscapes in the high altitude Himalayan and Trans-Himalayan biogeographic regions

Project Snow Leopard will support e orts to design and implement restoration programmes in degraded areas that have restoration potential. Restoration projects whose need is adequately justied, and which are designed based on rigorous scientic research, would be supported.

3.8. Promote a knowledge-based approach to conservation and an adaptive framework for wildlife management

Project Snow Leopard will support and encourage high quality scienti c research and monitoring of

wildlife and human ecology, and enable management frameworks that are adaptive, periodically incorporating ecological and social feedback into management planning.

3.9. Reduce existing anthropogenic pressures on natural resources

Project Snow Leopard will support participatory programmes that aim at reducing human pressures on natural resources by provisioning of alternate income sources to local communities and value-addition to locally produced goods and services. Livestock grazing is prevalent in all protected areas of the region and forms an important source of livelihood for the people. Project Snow Leopard will support the formulation and implementation of appropriate grazing policies for both within and outside Protected Areas that will aim to harmonize the objectives of pastoralism with those of wildlife conservation.

3.10. Promote local capacity, conservation education and awareness

Project Snow Leopard will support education and awareness programmes for wildlife conservation targeted at local communities, children, as well as other human institutions including *Gram Sabhas*, EDCs, defence forces, road construction agencies, travel agents, etc. Project Snow Leopard will support programmes that aim to enhance the capacity of individuals and institutions from local communities in e ecting wildlife conservation.



The goal of Project Snow Leopard is to safeguard and conserve

India's unique natural heritage of high altitude wildlife populations
and their habitats by promoting conservation through participatory
policies and actions.





Project Snow Leopard is designed for all biologically important habitats within the snow leopard's range, irrespective of their ownership (e.g. Protected Areas, common land, etc.). Forming an estimated 1,29,000 km² within India, these areas generally comprise the non-forested or sparsely-forested high altitude regions of the Himalaya and Trans-Himalaya above elevations of c. 3,000 m in the Western Himalaya and above c. 4,000m in the eastern Himalaya. In each of the ve Himalayan states, the proportion of area thus falling under the purview of the Project Snow Leopard is between 20 to 60% of the state's total geographical area (Table 1, Annexure 3). e project will place due emphasis on biologically important landscapes that fall outside the protected area network. Within this larger area, the project will support scientic surveys that will enable the identication and delineation of biologically important landscapes and landscape units.

BROAD GEOGRAPHICAL SETTING WITHIN EACH STATE

Within each state, the potential project areas were tentatively identied in the state-level workshops (see PSL 2006). is information, summarized below, will be subsequently updated based on surveys conducted by each state.



State	Potential Area Under PSL (km²)	Approximate percentage of each State's area falling under the Project	Approximate percentage of total Project Area covered by each State
Jammu & Kashmir*	77,833	61	60
Himachal Pradesh	27,846	50	22
Uttarakhand	13,885	23	11
Sikkim	3,031	36	2
Arunachal Pradesh	6,162	08	5
Total	1,28,757		

^{*} Includes area within the LOC and the LAC

Table 1: Geographical scope of the Project Snow Leopard in the ve Himalayan states. e gures for the Western Himalaya include areas above 3000 m and those for the Eastern Himalaya are above 4,000 m. Estimates are based on Digital Elevation Model om Shuttle Radar Topography Mission (SRTM).

Arunachal Pradesh

ere is potential snow leopard habitat all along the northern boundary of Arunachal Pradesh at elevations above 4,000 m. Most of this area is yet to be surveyed. Some of the protected areas that may come within the purview of the project include the designated HH Tsangyang Gyatso World Peace Park (2520 km², Tawang and West Kameng districts, western Arunachal, located around the Se La range), areas in and around Namdapha National Park (1985 km², Changlang district, eastern Arunachal), Kamlang Wildlife Sanctuary (783 km², Lohit district, eastern Arunachal),

Yordi Rabe Supse Wildlife Sanctuary (485 km², West Siang, central Arunachal), Mouling National Park (500 km², Upper Siang, central Arunachal) and the Dihang Dibang Biosphere Reserve (5120 km², West Siang, Upper Siang, and Dibang Valley, central Arunachal). However, most of these areas need to be surveyed and their biological appropriateness assessed for inclusion under Project Snow Leopard. Additionally, a considerable amount of as yet unsurveyed highaltitude area in-between these protected areas is expected to get included under this programme once surveys are undertaken.



Monpa lady in Tawang, Arunachal Pradesh



Sikkim

Most of the areas above 4000 m in the state would get included. In the Trans-Himalayan region, these include all areas within the proposed Cold Desert Conservation Reserve, such as Lhonak Valley, Lashar Valley, Donkung — Tso Lhamo Plateau, Sebu La, Lava, Yume Samdong, Upper osa lake (source of Chakung Chu), and Nimphu. In the Greater Himalaya, this would include Khangchenzonga National Park including areas such as Kishong La, Green Lake, Lampokhri, Bikhma taar, Talung Glacier, Dudh Pokhri, Khang La in West Sikkim and Lampokhri (Jelepla) in East Sikkim.

Uttarakhand

Six districts in the state come under the purview of the Project Snow Leopard (areas above 3000 ese are – Uttarkashi, Tehri, Rudraprayag, m). Chamoli, Pithoragarh and Bageshwar. Within these districts the existing Protected Area blocks will include Gangotri National Park including Nelong Valley, Gomukh, and Tapovan, Govind Wildlife Sanctuary and National Park, Kedarnath Musk Deer Sanctuary, Nanda Devi Biosphere Reserve, Pindari, Sunderdhunga, and Askot Wildlife Sanctuary. Other important corridor areas, not under PA network, but with potential for snow leopard and prey species include areas northwest of Govind Pashu Vihar towards Sangla Valley, Dayara-Gidara-Bhu complex, Sahastra Tal-Khatling-Masar Tal, Urgam-Khiron, Dasauli Block VIII, Nandakini I, Pinderpar IV Forest blocks (Badrinath Forest Division), and Gori River-Panchchuli-Chhiplakot stretch.

Himachal Pradesh

In Himachal Pradesh, the areas included under the scope of the Project Snow Leopard (above 3000 m) are Lahaul, Spiti, Pangi, Kinnaur, Upper Chamba



Dokpa nomads om northern Sikkim



Tourist eateries near the Gangotri NP, Uttarakhand



Herder in Kashmir



(especially Bharmour), Upper Kangra (Bara Bhangal), Upper Kullu (Mantalai, Pin Parvati, upper Great Himalayan NP, upper Manali), and Upper Simla (Rupi Bhabha, Dodra Kwar).

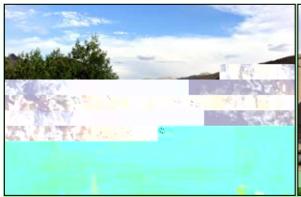
Jammu & Kashmir

egeographicalscope of the Project Snow Leopard (areas above 3000 m) would include the whole of Ladakh, Zanskar, and Karakoram. Surveys are needed in other parts to examine their potential, such as, Pir Panjal, including Poonch, Rajouri—Doda district, Banni-Sarthal area, Bhaderwah Bhalessa, ranges up to Himachal Pradesh border, Sonmarg/ ajwas Wildlife Sanctuary, Amarnath caves area, Margan Pass, proposed extension areas of Dachigam, Pandras, Dras, Chiktan, Shakar Chiktan, Fotu La, and Overa Wildlife Sanctuary.



CRITERIA FOR DETERMINING LANDSCAPES

Project Snow Leopard, at its initiation, will support the development of survey frameworks that will enable scientic surveys, identication and delineation of biologically important landscapes and landscape units for conservation. e frameworks will be developed jointly by scientic institutions such as the NCF and WII, and the surveys will be undertaken and facilitated by the state wildlife departments both within and outside the existing protected areas, and will include inventorying of wildlife populations, habitat status, connectivity, threats, human-wildlife conicts, socio-economic dependence, and an assessment of long-term conservation potential. Each state will select one biologically important site and develop a science-based, participatory conservation programme in that site in the rst ve years of Project Snow Leopard. is will be subsequently expanded to include other biologically important sites.



Barley elds in Rumtse village, near the Gya-Miru WLS (proposed) Ladakh



Nomadic herder's ribo in Hanle Valley, Changthang WLS, Ladakh, J&K

ƙash Veer Bhatnagar



BROAD MANAGEMENT PRINCIPLES



Given the unique values and conditions of wildlife occurrence and human use in the vast proposed project area, a landscape level planning approach that incorporates clear and scientic land use planning, including zonation is extremely important. e approach has to be one that works on landscape level plans and localized management. Key elements of this include co-management of resources using scientic, participatory and adaptive management approaches. While the development of detailed management plans for biologically important landscapes would be supported by the project, a broad guiding management framework is outlined below¹⁸.

e rst step would be to identify and demarcate biologically important landscapes (generally large spatial scales; $> 1000~\rm km^2$), and setting the management objectives for each landscape unit (smaller spatial scales; c. 10- $100~\rm km^2$) within the larger landscape, based on its relative importance for wildlife conservation and human use. Each landscape unit may be demarcated based on a combination of geological, ecological, and administrative characteristics. Such an exercise needs

¹⁸ Mishra, C., Bagchi, S., Namgail, T., and Bhatnagar, Y.V. Wildlife in Trans-Himalayan rangelands: conservation con icts and challenges. To be published in: DuToit, J., Kok, R., and Deutsch, J. (Eds.) Can rangelands be wildlands?: wildlife and livestock in semi-arid ecosystems. Conservation Science and Practice Series, Blackwell Publishing.



to be undertaken within as well as outside the existing protected areas, and on both government and community-owned lands. To the extent possible, the objective should be to maximize the size and number of 'core' landscape units that are maintained as inviolate, interspersed among a series of 'bu er' landscape units. e 'bu er' landscape units may have a variable set of multiple-use objectives, particularly in areas where local communities have traditional rights or practices. e guiding principles underlying the management objectives for wildlife populations for this mosaic of landscape units can be as follows:

- (i) In core landscape units, management objectives should aim to maintain wildlife populations (N_c) at carrying capacity (K) over the long-term, enable conditions where birth rates (b_c) exceed rates of mortality (m_c), and rates of emigration (e_c) are considerably higher than immigration rates (i_c) to enable spill-over e_c ects, i.e., $N_c = K$, $b_c > m_c$, and $e_c >> i_c$
- (ii) For each bu er landscape unit, the desirable wildlife population size (N_b) will be a function of the trade-o between conservation and human use objectives and the wildlife populations would be maintained such that: $N_b = K f(A)$, and $b_b + i_b m_b + e_b$ where f(A) is a function by which the wildlife population size is reduced below carrying capacity as a result of an acceptable level of human anthropogenic pressure for each landscape unit.

e size and number of core landscape units, wherever feasible, should be large, and adequately interspersed within a matrix of bu-er landscape units to enable the conservation of viable wildlife populations (Figure 2). At a minimum, the coupled landscape-level guiding principle for core and bu-er units would be to aim for the total spill-over from core units to at least o-set the net individuals lost from bu-er units due to mortality and emigration, i.e.: N_c ($e_c - i_c$) N_b ($b_b - m_b - e_b$). It is recognized that the data and information required for e-ective management can only be generated over time, and it is emphasized that this is a broad ecological framework for guiding conservation management under Project Snow Leopard.

Within this hierarchical landscape level management, it is important to include the local communities in management planning and implementation at appropriate scales. Most local communities, in particular traditional village councils, would be important stakeholders at the





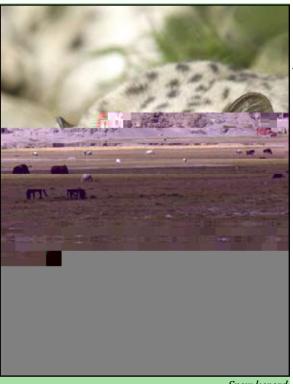


Long tailed marmot (Marmota caudata) in the Pangi Valley, HP



level of individual landscape units, while larger bodies such as the Panchayat may be involved at the level of a set of adjacent landscape units (see Section 7). e micro-plans for management of each landscape unit would then be integrated into a hierarchical, landscape level management plan.

e importance of constantly generating scienti c knowledge on wildlife ecology and human society is particularly underscored in this management framework. It is also critical that an adaptive framework for wildlife management be followed, that actively supports research and monitoring, and constantly incorporates ecological and social feed-backs into management planning at the landscape and landscape unit levels. Mainstreaming biodiversity concerns in development and convergence of works by di erent stakeholders will also be important for the ultimate success



Snow leopard

of the programme. In addition to ecological and socio-economic monitoring to assess management performance, the changes in attitudes of people and the extent of threat reduction brought about by the programme will also be important indicators of programme success.

At all levels of implementation, there will be emphasis on operational and nancial transparency, proper monitoring and course corrections. Civil works and construction works will generally not be supported unless deemed and proven to be essential for success of critical programme initiatives. At all levels of administration and implementation, strong focus will be maintained on capacity enhancement, particularly of the local communities. Emphasis throughout will also be placed on constant generation and advancement of scientic knowledge and its incorporation into management frameworks. It is recognized that conservation issues and needs as well as opportunities are highly variable spatially and temporally, and to the extent possible, exibility will be ensured to develop as well as constantly adapt locally appropriate conservation initiatives. Financially sustainable conservation measures such as, for instance, community-based livestock insurance programmes for o -setting carnivore-caused damage to livestock¹⁹, will be preferred over less sustainable measures such as compensation programmes.

¹⁹ Mishra, C., Allen, P., McCarthy, T., Madhusudan, M. D., Bayarjargal, A., and Prins, H. H. T. 2003. e role of incentive programs in conserving the snow leopard. Conservation Biology 17: 1512-1520



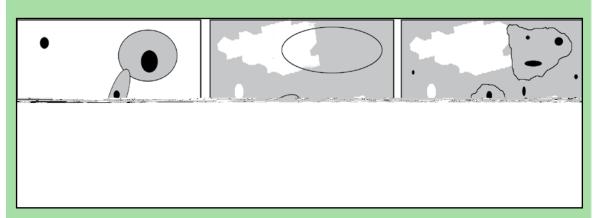


Figure 2. A schematic representation of wildlife management0 under Project Snow Leopard. (a) e majority of India's terrestrial landscapes, where wildlife persists largely in insular protected areas, are further divided into core (no anthroprogenic use; dark areas in the gure) and bu er zones (regulated anthropogenic use; grey in gure), surrounded by rural and urban landscapes (white). (b) in the Himalayan and Trans-Himalayan altitudes there are very few 'core' areas, but o en-depleted wildlife populations persit across the entire landscape except high peaks, perma ost areas (irregular white) and larger human settlements (white circles). (c) A more e ective amework in the higher Himalayan and Trans-Himalayan region would be to follow a landscape-level approach where each landscape unit is either a core unit or a bu er unit with speci c multiple-use objectives, within and outside Protected Areas. Te protected Area boundaries themselves will need to exclude biologically unimportant areas particularly om the existing 'core zones'. In case access to a peak is through ecologicily sensitive zones, these peaks (white areas) should be kept within the protected area to safegaurd conservation concerns.

During the rst ve years of the Project Snow Leopard, the objective will be to create one model landscape-level conservation programme in each state. Each state will, based on wildlife values and conservation needs and potentials, select one biologically important landscape. In the rst one to two years, a detailed landscape level management plan will be developed or an existing one adapted based on the management planning guidelines to be provided under the Project Snow Leopard, and local management bodies will be identified and organized (see Section 7). The management plan will then be implemented, and at the end of two years, based on a detailed work audit, the future course of action will be decided. More landscapes will be brought under the Project Snow Leopard at the rst ve years.

Speci c approaches guiding the Project Snow Leopard are outlined below.

5.1. MANAGEMENT APPROACH

5.1.1 Responsible and careful management Use of scientically rigorous research on wildlife ecology and human society, use of traditional local knowledge, wisdom, and manpower; Sitespecic management approaches integrated at the landscape level.









Himalayan serow (Naemorhedus sumatraensis)

Takin (Budorcas taxicolor)

Grey goral (N. goral)

- **5.1.2** Landscape-level approach to management, especially because signi cant wildlife populations occur outside Protected Areas.
- **5.1.3** Involvement of communities in conservation e orts. In addition to the direct involvement of village councils and panchayats, wherever possible, obtaining the support of religious institutions and other local bodies in strengthening conservation.
- 5.1.4 Development of conservation incentives for local communities
- 5.1.5 Science-based management of wildlife and their habitats

5.2. MANAGEMENT INITIATIVES

5.2.1 Enhanced management in Project Areas

- a. Research-based identi cation of important landscapes and landscape units.
- b. Proper zonation of the protected areas and the larger landscape based on wildlife value, status of populations and habitats and use by people.
- c. Appropriate and spatially hierarchical management planning.

5.2.2. Alternate sources of income for local communities

- a. Support alternative income generation activities for people dependent on local resources to reduce their dependence on these resources and/ or for garnering their support for conservation. Wherever needed provide targeted capacity building or enhancement of the local population.
- b. Encourage community-based and environmentally responsible tourism.
- c. Facilitate the development of policies for tourism and mountaineering regulation, including possibilities of charging environmental fees which can be directed for local conservation e orts.

5.2.3. E ective protection

- a. Developing good intelligence networks and involving local participation in protection through Community Protection Forces.
- b. Strengthen the capacity of local forest/wildlife sta in terms of their numbers, training and equipment.
- c. Encourage local GREF and military establishments in self regulation regarding illegal hunting.
- d. Manage labour camps in wildlife areas to curb poaching.

5.2.4. Formulate alpine pasture/rangeland management strategies

- a. Support focused research and experimental studies to understand pastoral production, optimal stocking densities, pasture improvement, etc.
- b. Develop and implement strategies to understand and control potential disease transfers between livestock and wildlife.
- c. Study the ecological impacts of local resource use on wildlife and develop strategies to minimize adverse ecological impacts.
- d. Implement the ndings of above programmes through adaptive management.

5.2.5. Develop comprehensive conict mitigation strategies for livestock and crop depredation. Support locally appropriate, community-managed conict mitigation strategies that are based on sound research and are locally appropriate.





- **5.2.6.** Capacity development/enhancement of sta in wildlife management. Specialized training in participatory planning and action, wildlife monitoring, mountaineering, tourism management, wildlife laws etc needs to be instituted for all levels of the wildlife/forest departments.
- **5.2.7.** Encourage research on wildlife ecology and human society. Support scienti cally welldesigned research projects by reputed governmental and non-governmental research institutions.
- **5.2.8.** Convergence of biodiversity concerns and development. Institute mechanisms for coordination between relevant Government departments and NGOs to encourage environmentallyresponsible development that safeguards the interests of conservation.

5.2.9. Sta welfare and nancial strategies

- a. Economic and other service bene ts to sta working in the Project Snow Leopard areas
- b. Funding based on a long term management plan in partnership with conservation research agencies and NGOs
- c. Preference for young and committed sta to be posted in the high altitude areas.

Wherever applicable, have xed tenures for sta and a 'lighter' posting a er tenure at high altitudes.





5.3. STRATEGY FOR REACHING OUT

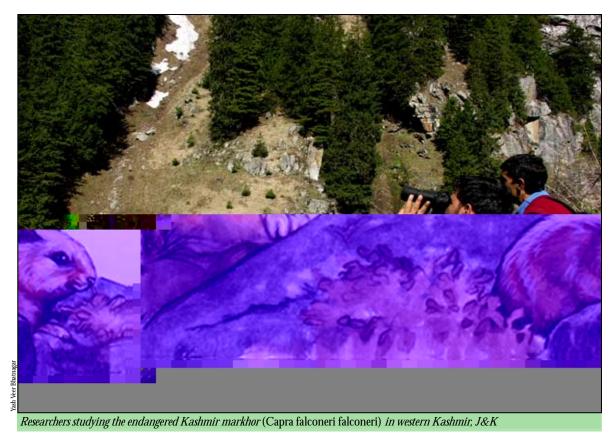
- **5.3.1.** Education and awareness programs regarding wildlife conservation targeted at local communities as well as policy makers includes local community, rural schools, Gram Sabhas, EDCs, defence forces, travel agents, etc.
 - a. Sensitization of defence forces posted in the region through e ective and continuing conservation education programmes (preferably during the acclimatization period). Use their existing programmes such as 'Sadbhavna' to aid in conservation and o setting their adverse impacts on wildlife and natural resources.
 - b. Better awareness through gram sabha, EDCs, etc. to counter traditional hunting practices prevalent in some regions.
 - c. Promoting conservation education through zoos, wherever appropriate.

5.4. RESEARCH

Reliable information on ecology and human society is a cornerstone of e ective wildlife management. Numerous aspects such as wildlife occurrence, biodiversity status, grazing management, pasture development, disease transfers, con icts, have been identied in earlier sections where such information is urgently needed to guide management. e strategies thus outlined for information generation are as follows:

- **5.4.1.** Scienti c information from the project area is limited, although there have been recent advances in knowledge about various aspects of ecology and society through the e orts of governmental, non-governmental organizations and some universities. As pointed out in the Objectives and Activities above, the Project Snow Leopard will facilitate constant advancement of scienti c knowledge on wildlife ecology and human society.
- **5.4.2.** Project Snow Leopard will actively support research on distribution, status and population dynamics of wildlife, threats, grazing management, pasture development, disease transfers, human-wildlife con icts, applied research for species recovery programmes, use of advanced techniques to monitor snow leopards and other wildlife that include the use of genetics and camera trapping. Climate change can have far-reaching e ects on ecosystems as well as on the human society globally, but the snow leopard range may be particularly vulnerable to its e ects. e PSL should thus encourage quality research on this aspect so that suitable measures can be taken to mitigate the ill e ects. Organizations such as the Wildlife Institute of India, Dehradun, the Nature Conservation Foundation, Mysore and the GB Pant Institute of Himalayan Environment &





Development, Almora, have considerable expertise on issues of the higher altitude ecosystems. Organizations such as WII, Dehradun, and the National Centre for Biological Sciences (NCBS), Bangalore also have existing genetics laboratories.





Project Snow Leopard is designed for all biologically important habitats within the snow leopard's range, irrespective of their ownership. The project will place due emphasis on biologically important landscapes that fall outside the protected area network.

INDICATIVE ACTIVITIES UNDER PROJECT



Based on the objectives, the following activities for the project have been identi ed, along with their budgetary allocation. e same information is available in the Flowchart in Figure 3.

Figure 3: Outline of the project objectives and activities, along with the suggested budgetary allocation. interrelationship between activities is also indicated.

Objective	Key Activities	Proportion of budget (%)
1. Facilitate a landscape-level approach to wildlife conservation	1.1 Develop scienti c frameworks for comprehensive surveys to identify biologically important landscapes and landscape units, associated socio-economy and human-wildlife relationships.	10
	1.2 Based on scienti c surveys, identify important landscapes (including but not restricted to protected areas)	

Objective	Key Activities	Proportion of budget (%)
	1.3 Plan landscape zonation within and outside protected areas based on wildlife values, conserpotential, alternate land use requirements, and conservation prioritization of each landscape uni	
	1.4 Identify important stakeholder groups for each	h
	1.5 Develop management planning guidelines the promote integrated landscape-level as well as lo management strategies	
	1.6 Based on the above, develop biologically an socially relevant landscape-level management p set out both site-speci c (each landscape unit) as integrated (landscape-level) objectives, partic strategies and management activities	lans that s well
2. Rationalize the existing protected area network and	2.1 Plan and establish biologically and socially meaningful demarcation and zonation of existing protected areas	
improve protected area management	2.2 Establish new protected areas, and develop ecologically and socially responsible landscape management plans, as outlined above	level
	2.3 Support greater involvement of local people protected area management through people frie activities	
	2.4 Provide greater resources to and capacity development for protected area managers and s provide economic and other sta -welfare incentive high altitude postings	
outside protected	3.1 Facilitate the continued persistence and recombilities populations on common lands by developmays of preserving and promoting peoples' toler towards wildlife	ping
areas and promote ecologically responsible development	3.2 Identify means and provide development ass that will promote ecologically responsible develor in the larger landscape in accordance with the landscape- level zonation outlined above	



Objective	Key Activities	Proportion of budget (%)
	3.3 Encourage mechanisms that will support the mainstreaming of biodiversity and wildlife concerns in developmental projects	
	3.4 Support incentive programmes such as community managed wildlife tourism, value addition to local handicra s, etc. that promote local peoples' involvement and support for conservation through appropriate economic and other incentives, as well as community support programmes in healthcare and education.	
	3.5 Support necessary research and development of grazing policies that aim to harmonize the objectives of pastoral production with those of wildlife conservation	
4. Encourage focused conservation and recovery programmes for endangered species such as the snow leopard	4.1 Support fundamental and applied research on wild species and ecosystems, human ecology, local human institutions, resource use and socio-economy, and human-wildlife con icts 4.2 Use this knowledge for formulating and implementing participatory conservation programs	8
5. Promote stronger measures for wildlife protection and law	5.1 Increase the capacity of wildlife management sta in protection through provisioning of adequate sta strength, training and equipment	
enforcement	5.2 Support the involvement of local community representatives in protection through Community Wildlife Protection Forces and payment of wages for services rendered.	15
	5.3 Initiate joint activities with the army and Border Roads Organization to curtail hunting5.4 Establish protection camps in vulnerable areas	
	5.5 Develop and support local intelligence networks	
6. Promote better understanding and management of human-wildlife con ict	6.1 Support ecological and social research and documentation of traditional knowledge to promote the understanding of human-wildlife con icts	11



Objective	Key Activities	Proportion of budget (%)
	6.2 Provide a framework and resources for exible and locally appropriate community-based con ict resolution programmes that allow for constant monitoring of con ict resolution programmes and periodic course-corrections	
7. Restore degraded landscapes	7.1 Support ecological research on vegetation and wildlife restoration potential of degraded sites and laying out site-specie c restoration objectives 7.2 Support scientically well-informed restoration and species-recovery programmes	7
8. Promote a knowledge-based approach to conservation and an adaptive framework for wildlife management	8.1 Provide a framework that recognizes the importance of scientick knowledge in guiding conservation at all steps, including setting out objectives, deciding on the most appropriate management strategies, and monitoring of conservation actions 8.2 Support and facilitate fundamental and applied scientic research by governmental and nongovernmental research institutions on wildlife and ecosystem ecology, taxonomy, landscape ecology, human ecology, and human-wildlife conicts 8.3 Develop frameworks for wildlife management that	8
9. Reduce existing anthropogenic pressures on natural	periodically incorporates ecological and social feedback into management planning 9.1 Support participatory programmes that aim at reducing human pressures on natural resources by provisioning of alternate income sources and value-	10
resources 10. Promote	addition to goods and services 10.1 Support education and awareness programs	
conservation education and awareness	regarding wildlife conservation targeted at local communities, children, as well as other human institutions including Gram Sabhas, EDCs, defence forces, travel agents, etc. 10.2 Promote programmes to sensitize defence forces	7
	posted in the high altitudes through e ective and continued conservation education programmes	



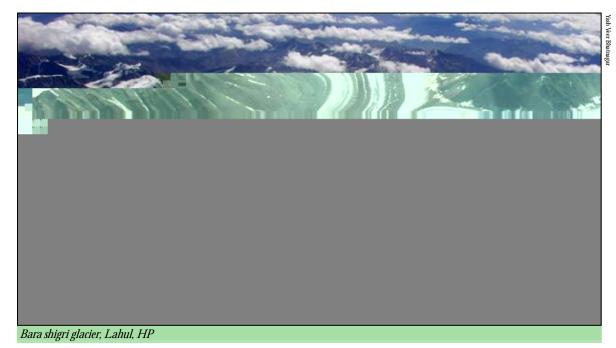
ADMINISTRATION



Himalaya tahr (Hemitragus jemlahicus)

National-level: At the MoEF, a national steering committee with representation of MoEF o cials, Governmental and Non-governmental research institutions, and the Forest Departments of Jammu & Kashmir, Himachal Pradesh, Uttarakhand, Sikkim and Arunachal Pradesh, will co-ordinate the Project Snow Leopard. For the initial period of ve years, the existing dra ing committee will function as the national steering committee and the executive body of the Project is body may also identify and invite a quali ed scientist specializing in human Snow Leopard. ecology/ sociology/ tribal a airs to be a part of the steering committee. e steering committee will be responsible for general direction setting, overseeing, funds generation and disbursement, and facilitating periodic monitoring and evaluation of the Project Snow Leopard. committee will also ensure transparency and periodic information dissemination pertaining to the programme at a national level. e steering committee will also administer a small grants programme aimed at enabling the direct participation of community based organizations, NGOs, and research and conservation institutions in e ecting research and conservation initiatives and





capacity enhancement particularly at the local community-level.

e Nature Conservation Foundation and the Wildlife Institute of India will respectively be the primary non-governmental and governmental institutions providing constant technical support and advice to the national steering committee and the states. At the initiation of the Programme, they will jointly work to develop guidelines and frameworks for landscape-level, knowledge-based and participatory management planning as outlined in section 5 & 6 above.

State-level: At the state-level, the Chief Wildlife Warden will set up a State Snow Leopard Conservation Society for this purpose, including senior forest o cers managing snow leopard landscapes, other relevant governmental departments such as tourism and animal husbandry, the army and paramilitary forces, representatives of NGOs active at the state-level, and communitybased organizations. e Society may also seek the advice, support, participation and assistance of reputed individuals and institutions that it believes can provide scienti c and technical expertise.

e Society, chaired by the Chief Wildlife Warden, and represented by diverse stakeholders such as other government departments and community based organizations, scientists and conservationists, will provide greater focus and thrust to the programme, as well as enable the states to raise additional funds for wildlife conservation in the snow leopard landscapes. is Society will be the primary body responsible for implementation of the Project Snow Leopard at the state-level. It will send consolidated proposals and annual budgets and obtain funds from the national steering committee and provide it to the landscape-level management committees (see below). e Society will also be responsible for ensuring transparency and information sharing regarding the programme at the state-level, as well as get periodic nancial and work audits by appropriate and reputed research



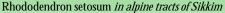
bodies or committees. Once in ve years, the Society will facilitate a work audit by the national steering committee or any other body designated by the latter for this purpose.

Each State Snow Leopard Conservation Society will designate landscape-level implementation committees with representation of serving o cers (CF/DCF level) from the various wings of the Forest Departments, other appropriate governmental departments including the relevant senior o cials of District Administration, locally active NGOs, a single representative of tourism operators, community-based organizations and the member secretary of each of the local village-level committees nominated by the Village councils/ Gram Sabhas (that are important stakeholders at the landscape-unit level; see below). e committee will be headed by a senior o cer of the Forest Department (CF/DCF). It is recognized that the role of local NGOs, and community-based organizations including religious bodies is extremely important for e ecting Programme activities, and these must be given adequate representation in the landscape-level committees.

ese committees will assist in the development of integrated landscape-level management plans based on the landscape-level management planning guidelines mentioned above. e committees will be responsible for implementation of landscape-level conservation activities, mobilizing and capacity enhancement of village/ landscape unit-level bodies (see later) and in formally organizing them in case they are traditional and informal village management bodies, selection and training of community-protection forces, and for overseeing, facilitating and monitoring the conservation activities and management programmes at the community/ village/ landscape unit-level. Where the landscape is large and jurisdictionally divided between di erent wings of the Forest Department, more than one implementation committee may be designated. ese committees will also serve as the link between village/landscape unit-level bodies and the State Snow Leopard Conservation Society. e committees will collate and submit annual work and nancial reports to the Society, as well as provide annual work proposals and budget estimates.

 $It is {\it recognized}\ that\ over\ most\ of\ the\ snow\ leopard\ landscape\ within\ India,\ the\ local\ communities\ have$







Rheum nobile in northern Sikkim





a near pervasive presence and are amongst the most important conservation stakeholders. It is also recognized that considerable village and land use administration and decision-making in this landscape is the responsibility of traditional and democratic, albeit informal, village councils. In all areas where local human communities have a presence, traditional rights or resource use access, these hitherto informal village councils or the gram sabha becomes one of the primary institutions, alongside the Forest Department, for planning and implementation of the Project Snow Leopard at the landscape unit level.

e village councils/gram sabhas, together with the Forest Department, will constitute village-level management and implementation bodies, to be called Village Wildlife Conservation Committees, for implementation of the Project Snow Leopard activities. Facilitating the capacity development of these village-level committees, including assistance in formally organizing them, training in accounting and book-keeping etc. will be the responsibility of the landscape-level committees. One front-line Forest Department sta will be represented in these village committees. council/ Gram Sabha may choose to either take on the responsibilities of the committee itself, or designate any existing village-based institution (such as youth clubs) for this purpose. One member from each family in the village will have the option of becoming a member of such a body, which will also ensure the equitable representation of existing classes and gender. Where the village size is very small (< 10 families), the village council/Gram Sabha may, together with the Forest Department, decide to have a combined Village Wildlife Conservation Committee with one or more neighbouring villages. On the other hand, if the quality and area of wildlife habitat within the resource use catchment of the village is relatively high, independent village committees may be desirable even in small- sized villages. e Village Council/ Gram Sabha will designate either a Panchayat member or any other collectively chosen suitable person from the village as a member secretary of this body.

All landscape unit-level wildlife conservation and community-based management initiatives will be undertaken and implemented by the Village Wildlife Conservation Committees and their capacity enhancement will be one of the primary responsibilities of the larger landscape-level committee.

e committees will participate integrally in developing landscape unit-level management microplans. e work of the Village Wildlife Conservation Committee will include but need not be restricted to community-based management of human-wildlife con icts, incentive and alternate income generation programmes, setting up of small 'core' areas on traditionally used rangelands with community participation (see section 5), participation in monitoring programmes for



wildlife habitats, populations and human socio-economy, and nomination of suitable members for community protection forces. It is recognized that a dierent approach will be needed in the case of nomadic pastoralism, as well as in the few areas where high altitude landscapes are habitation free but people in the lower altitude villages use the higher altitude landscape for certain kinds of natural resource extraction.

PSL Body	Constituents
National	
Project Snow Leopard National Steering Committee	MoEF o cials, Governmental and Non-governmental research institutions, and the Forest/Wildlife Departments of ve Himalayan states. Quali ed scientist specializing in human ecology/ sociology/ tribal a airs to be a part of the steering committee. (For the rst 5 years this the PSL draing committee will serve as the steering committee)
State	
State Snow Leopard Conservation Society	Chaired by the Chief Wildlife Warden, including senior forest o cers managing snow leopard landscapes, other relevant governmental departments such as tourism and animal husbandry, the army and paramilitary forces, representatives of NGOs active at the state-level, and community-based organizations. e Society may also seek the advice, support, participation and assistance of reputed individuals and institutions that it believes can provide scienti c and technical expertise
Landscape	
Landscape-Level Implementation Committees	Field o cers (CF/DCF level) from the appropriate wings of the Forest Departments, other appropriate governmental departments including the relevant senior o cials of District Administration, locally active NGOs, a single representative of tourism operators, community-based organizations and the member secretary of each of the local village-level committees nominated by the Village councils/ Gram Sabhas. Local leaders may be special invitees for the meetings as seen appropriate
Village /Village Cluster	
Village Wildlife Conservation Committee	Traditional village councils/gram sabhas, frontline Forest Department sta representative



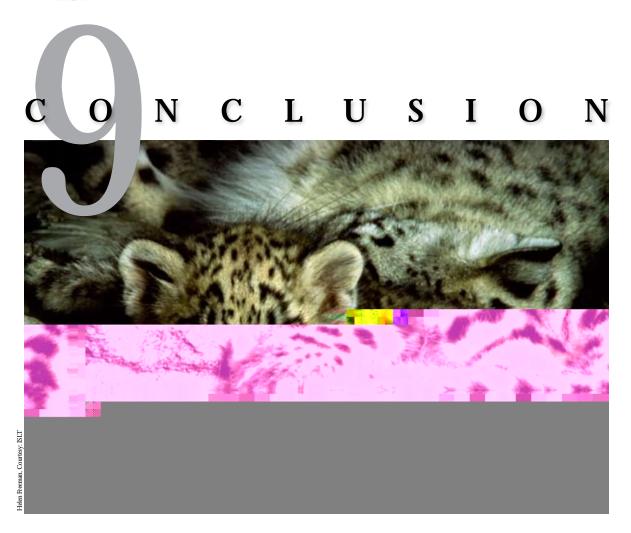
Project Snow Leopard will be treated at par with other flagship species programmes of the country





Summary of Cost Estimates:

Objectives	% Funding
1. Facilitate a landscape-level approach to wildlife conservation	10
2. Rationalize the existing protected area network and improving protected area management	9
3. Develop a framework for wildlife conservation outside protected areas and promoting ecologically responsible development	15
4. Encourage focused conservation and recovery programs for endangered species such as the snow leopard	8
5. Promote stronger measures for wildlife protection and law enforcement	15
6. Promote better understanding and management of human- wildlife con ict	11
7. Restore degraded landscapes	7
8. Promote a knowledge-based approach to conservation and an adaptive framework for wildlife management	8
9. Reduce existing anthropogenic pressures on natural resources	10
10. Promote conservation education and awareness	7
Total allocation 3 % of total nancial or	utlay



Project Snow Leopard, a national programme for conservation of high altitude Himalayan wildlife, will address a very important and urgent need to promote conservation e orts this biologically, socially, and nationally signicant landscape. Project Snow Leopard, by focusing on one biologically important landscape in the rst ve years in each state, aims to demonstrate on-ground conservation in a time-bound manner, and, at the same time, to draw lessons from successes and limitations of the initial e ort to enable better informed programmes in the other sites to be undertaken in the next phase. With its inclusive and participatory approach to conservation that fully involves local communities, conservationists, conservation scientists, and the civil society, its approach of local involvement on the one hand and strong protection on the other, and its strong emphasis on rigorous science and monitoring, Project Snow Leopard aims to set up model conservation programmes which would achieve wildlife conservation alongside broad-based public support for conservation.

With its inclusive and participatory approach to conservation, Project

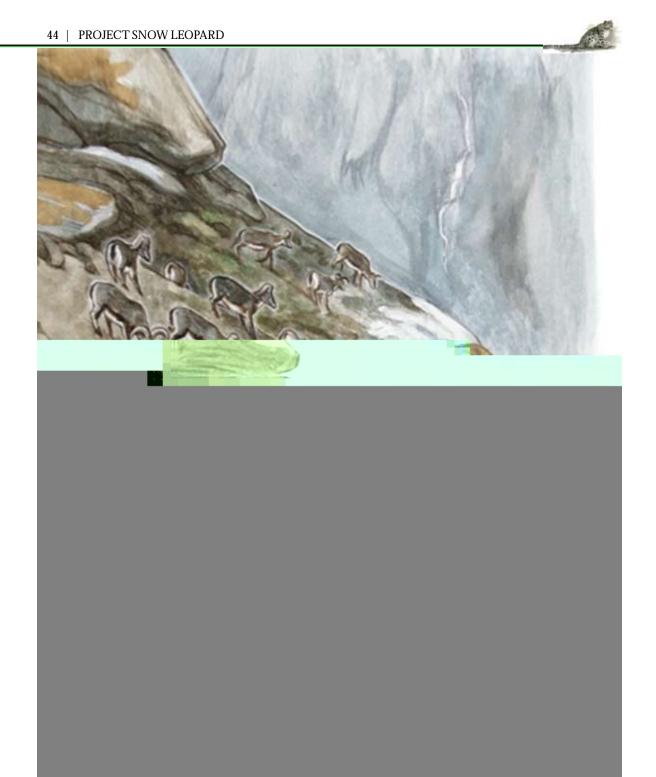
Snow Leopard aims to set up model conservation programmes which

would achieve wildlife conservation alongside broad-based public

support for conservation.







A N N E X U R E S

ANNEXURE-1:

Details of the Project Snow Leopard, Dra ing Committee instituted by the Ministry of Environment and Forests, Government of India, (vide Noti cation No. F.No., 15-5/2006 WL I, Dated 31 July 2006)

Sr. No	Name & Designation	Membership
1	Additional Director General (Wildlife)	Chairman
2	Director, Wildlife Institute of India, Dehradun	Member
3	Chief Wildlife Warden, Jammu & Kashmir	Member
4	Chief Wildlife Warden, Himachal Pradesh	Member
5	Chief Wildlife Warden, Uttarakhand	Member
6	Chief Wildlife Warden, Sikkim	Member
7	Chief Wildlife Warden, Arunachal Pradesh	Member
8	Inspector General of Forests (WL)	Member
9	Dr. V.B. Mathur, Dean, Wildlife Institute of India, Dehradun	Member
10	Dr. Charudutt Mishra, Executive Director, Nature Conservation Foundation	Member
11	Dr. Yash Veer Bhatnagar, Senior Scientist, Nature Conservation Foundation	Member
12	Dr. C.M. Seth, Director, SFRI, Jammu & Kashmir	Member
13	Inspector General of Forests and Director, Project Elephant	Member Secretary

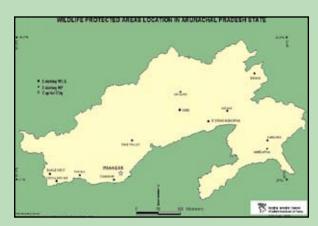
ANNEXURE 2:

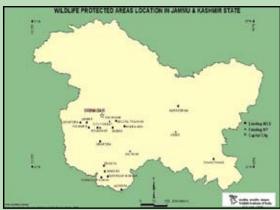
Recommendations of the National Workshop on 'Project Snow Leopard (PSL)' held on 11-12 July, 2006 at Leh-Ladakh

- i. e high altitudes of India (> 3000 m, c. 250,000 km2, including the Himalaya and Trans-Himalaya biogeographic zones) support a unique wildlife assemblage of global importance, which needs to be conserved through a focused strategy and action plan under the Project Snow Leopard (PSL).
- ii. PSL will promote wildlife conservation through a participatory process by fully involving the local communities in conservation e orts, and seeking their active participation in conservation through appropriate incentives.
- iii. As a signicant proportion of Himalayan high altitude wildlife occurs outside Protected Areas, PSL will follow a landscape level approach that gives due importance to conservation both within and outside Protected Areas.
- iv. PSL will strengthen and enhance the capacity of state forest and wildlife departments in e ectively managing high altitude wildlife through provisioning of manpower, resources, incentives, and capacity building.
- v. PSL will be formulated in line with the National Wildlife Action Plan (2001-2016), and will incorporate the salient features articulated in the state-level PSL workshops and the Snow Leopard Survival Strategy, and in addition, draw lessons from the experiences of other agship species programmes such as the Project Tiger and Project Elephant.
- vi. PSL will support research on wildlife and human dimensions throughout the high altitude areas of the snow leopard range states of India.
- vii. PSL will encourage an adaptive management framework which will provide for constant monitoring of wildlife populations and human socio-economy, and for periodic course-corrections in management actions.
- viii. As the high altitudes also represent a vast rangeland system, PSL will assist the states in the development of grazing policies and management practices that will aim to harmonize the objectives of pastoral interests with those of wildlife conservation.
- ix. PSL will promote research-based species recovery programmes.
- x. PSL will promote community-based management programmes for resolving human-wildlife con icts.
- xi. PSL will promote conservation education and awareness initiatives.
- xii. Given that most of India's high altitude wildlife habitats are along international boundar ies, PSL recognizes the importance of co-opting the armed and para-military forces in conservation e orts, and exploring possibilities for trans-boundary conservation e orts.
- xiii. e MoEF will constitute a committee comprising of the participating states and other key stakeholders for the dra ing of the PSL strategy and action plan.

ANNEXURE 3:

Known protected areas in the Indian high altitudes (including the Trans-Himalaya and Greater Himalaya) with potential for snow leopard occurrence (Rodgers et al. 2000, WII Database and inputs from the respective Forest/Wildlife Departments).

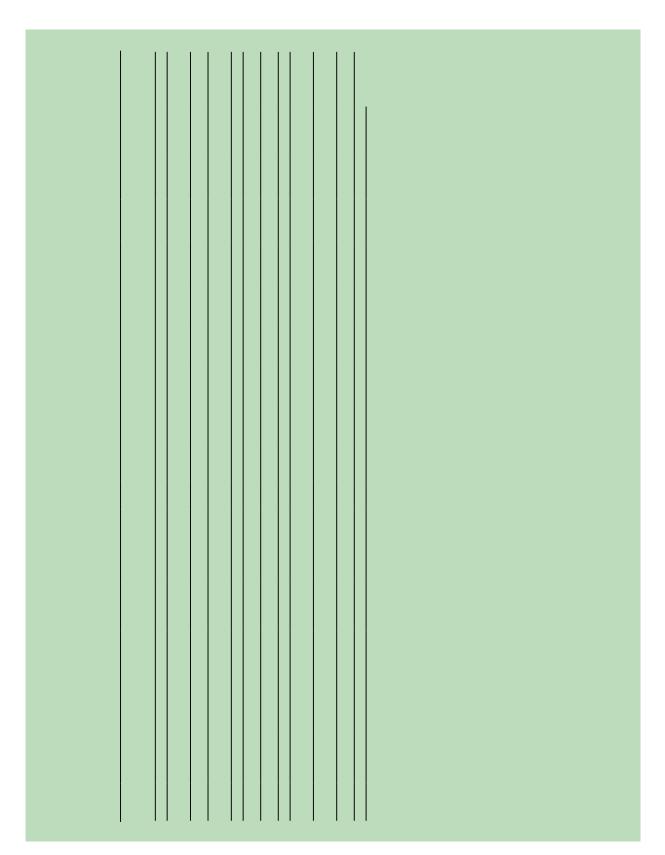












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PA Management status & Present land use	NA	NA	NA	NA	NA	NA	NA	NA	VN.	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	VN	NA	VN.	NA
Status of Management Plan	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Climate, Topography & Broad Vegetation	SMV	HMT, SAF, SPF	SAF	HMT, AMS	HMT, HDT, SAF, AAP	HMT	3	HMT	HDT, ADS, AAP	HDT	HMT, AMS	TSE	HMT, SAF	AAP, ADS, AMS	SPF, SMV	HMT, FSV	HMT, SAF	HMT	HDT. ADS, AAP	HMT	HMT, SAF	HMT	HMT. DHT	HMT	HDT	HMT
Altitudinal Range	350-500	1500-5805	1185-2768	1800-4833	1500-2787	2800-3680	4000-5600	2250-6044	4000-5022	900-1966	2273-5300	500-1019	970-4034	3300-6632	335-436	200-887	909-5650	NA	3200-5486	NA	1800-3395	1230-1845	1900-2620	400-660	1500-3324	NA
Location (Longitude)	76.26.06 to 76.51.55	77.38	76.01 to 76.06	77.17.00 to 77.23.50	77.03.21 to 77.06.55	77.09.17 to 77.12.44	77.36.17	76.44 to 76.53	78.08 to 78.17.38	76.56.20 to 77.02.24	77.05 to 77.10	76.25.54 to 76.35.38	76.50.00 to 77.04.38	77.45.00 to 78.06.09	75.58 to 76.25	77.26.34 to 77.28.21	77.45.06 to 78.09.00	NA	78.23	76.20 to 77	77.05.36 to 77.13.41	77.07.45 to 77.09.13	77.12.54 to 77.16.04	77.27.18 to 77.31.26	77.43.30 to 77.48.21	77.27.30 to 77.37.23
	31.14.03 to 31.26.30	31.38	32.02 to 32.04	31.55.10 to 32.01.13	31.50.10 to 31.53.24	31.59.31 to 32.03.19	32.32.42	32.25 to 32.35	31.44.15 to 31.44.18	31.15.03 to 31.18.43	32.13 to 32.15	31.16.40 to 31.24.36	31.46.36 to 32.05.00	31.44.55 to 32.11.00	31.80 to 32.07.26	30.35.58 to 30.37.08	31.30.00 to 31.47.06	NA	31.30	30.15 to 32	31.27.03 to 31.32.16	30.54.15 to 30.54.41	31.05.12 to 31.07.11	30.24.21 to 30.28.13	30.57.46 to 31.03.19	31.34.13 to 31.39.45
Area (sq km.)	100	755	69	61	14	14	1400	379	349	57.55	32	123	278	675	307	4	738	06	304	103	72	2	10	19	40	61
Suggested SI Reserve	į	Yes	ż				Yes	Yes	Yes		Yes			Yes			Yes		ż	Yes						Yes
High Altitude Snow Leopard Area	No	Part	Part	Part	į	į	Entire	Part	entire	oN	Part	No	No	Yes	No	No	Part	Part	Part	Part	No	No	No	oN	No	Part
Biog. Province	04A	02A	02A	02A	02A	02A	01B	02A	02A	02B	02A	04A	02A	01A	04A	04A	02A	02A	02B	02A	02A	02B	02B	04A	02B	02A
Biog. Zone	4	2	2	8	8	2	1	2	2	2	2	4	2	1	4	4	2	2	2	2	2	2	2	4	2	2
District	Bilaspur	Kullu	Chamba	Kullu	Kullu	Kullu	Lahul & Spiti	Chamba	Kinnaur	Solan	Kullu	Bilaspur	Mandi	Lahul & Spiti	Kangra	Sirmaur	Kinnaur	Kullu	Kinnaur	Chamba	Mandi	Solan	Shimla	Sirmaur	Shimla	Kullu
Year of Estb.	1962	1984	1958	1954	1954	1954	1992	1962	1962	1954	1954	1962	1962	1987	1982	1964	1982	1994	1989	1962	1962	1963	1958	1958	1962	1992
Name of NP & WL.S	Govind Sagar WLS	Great Himalayan NP	Kalatop-Khajjiar WLS	Kanawar WLS	Khokhan WL.S	Kias WLS	Kibber WLS	Kugti WLS	Lippa Asrang WL.S	Majathal WLS	Manali WLS	Naina Devi WLS	Nargu WL.S	Pin Valley NP	Pong Dam Lake WLS	Renuka WLS	Rupi Bhaba WLS	Sainj WLS	Sangla (Raksham Chitkul) WLS	Sechu Tuan Nala WLS	Shikari Devi WLS	Shilli WLS	Shimla Water Catchment WLS	Simbalbara WL.S	Talra WL.S	Tirthan WLS
State	HP	НР	HP	H.	H.	HP	HP	HP	HP	HP	HP	H.	Ħ	Н	HP	ΗP	Ħ	HP	HP	HP	HP	HP	HP	HP	HP	HP
Sr.No.	27	28	59	30	31	32	33	34	35	98	37	38	39	40	41	42	43	44	45	46	47	48	49	950	51	52

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PA Management status & Present land use	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	PA boundary under rationalization; Forest land	PA boundary under rationalization; Forest land	PA boundary under rationalization; Forest land	PA boundary under rationalization; Forest land	Forest land	PA boundary under rationalization; Forest land	Regularization of land under FCA under process; Forest land	PA boundary under rationalization; Forest land	NA	NA	NA
Status of Management Plan	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA	VN	NA	NA	NA	under preparation	under preparation	under preparation	under preparation	under preparation	Available	under preparation	under preparation	NA	NA	NA
Climate, Topography & Broad Vegetation	HMT	7	SAF, HMT, AMP	HMT, SPF	SPF, TDD, TMD	HMT, SAF	HMT, SPE, SAF	HMT, SPE, SAF	3	HMT, SAF	SPF	HMT, SAF	HMT, SAE, ADS, AAP	TDD, TMD	TMD, TDD	SAE, AMS	Sub-tropical to alpine	Temperate- alpine	sub-tropical	temperate- alpine	sub-tropical	sub- tropical- temperate	Sub-tropical to alpine	temperate- alpine	TSE	HMT, SPF	TSE, SPF
Altitudinal Range	2074-5532	400	2400-5000	2000-3000	400-1210	NA	1290 to 6387	1290 to 6387	NA	1160-7068	2005.5	3500 to 7816	2200 to 7700	302-1000	385-1100	3350 to 6719	1829-8585	1600-3600	1375-2650	3292-4116		1600-3250	NA	3048-4575	100-250	1500-5000	1100-2900
Location (Longitude)	76.27 to 76.37	77.42.00	80.20 to 80.25	79.45	78.93 to 79.09	78.45 to 79.02	78.00 to 78.38	77.55 to 78.40	NA	78.55 to 79.40	78.05	76.25.54 to 76.35.38	79.17 to 80.20	77.52 to 78.22	78.45	79.30 to 79.45	88.07.20 to	88.02 to 88.11	88.04 to	88.44 to	88.20 to 88.22	88.21 to 88.25	88.35 to 88.55	88.43 to 88.46	95.23 to 95.30	94.29.34 to 95.49.55	92.21
Location (Latitude)	32.27 to 32.40	30.25.60	29.30 to 29.45	29.4	29.30 to 29.39	30.50 to 31.12	31.01 to 31.17	31.02 to 31.20	NA	30.50 to 30.55	30.3	31.16.40 to 31.35.38	30.01 to 31.03	29.52 to 30.31	29.40	30.35 to 30.45	27.25.39 to 27.55.12	27.10 to 27.13	27.05 to 28.10	27.22. to 27.24	27.06 to 27.07	27.21 to 27.35	27.09 to 27.22	27.43 to 27.48	27.53 to 28.10	28.27.08 to 29.31.31	27.09
Area (sq km.)	64	4.444	599.93	45.59	520.8	2200	472.08	481	37.835	975.24	10.82	624.62	5148.00	820	301.18	87.5	1784	104	51.760	31	9	35.34	128	43	190	4149	217
Suggested SI Reserve			Yes			Yes	Yes	Yes		Yes		Yes	Yes			Yes	Yes			Yes		Yes	Yes	Yes			
High Altitude Snow Leopard Area	Part	No	Part	No	No	Entire	Part	Part	No	Part	No	Yes	Part	No	No	Part	Part	Small Part of Singalila Range	No	Small Part (adjjoining W ank of Chumbi)	No	Small Part (adj KNP)	Small Part (of Chola Range)	Part (of Lava Range)	S S	Small Part	No
Biog. Province	02A	02B	02B	02B	07A	02B	02B	02B	02B	02B	02B	02B	02B	07A	07A	02B	01B	02C	02C	02C	02C	02C	02C	01B	02D	02D	02D
Biog. Zone	2	2	2	2	7	2	2	2	2	2	2	2	2	7	7	2	1	2	24	2	2	2	62	1	2	2	2
District	Chamba	Dehradun	Pithoragarh	Almora	Nainital, Pauri Garhwal	Uttarkashi	Uttarkashi	Uttarkashi	Haridwar	Chamoli,Rudraprayag	Dehradun	Chamoli	Chamoli, Bageshwar, Pithoragarh	Dehradun, Pauri, Harldwar	Pauri Garhwal	Chamoli	North Sikkim	West Sikkim	East Sikkim	East Sikkim	South Sikkim	South Sikkim		North Sikkim	Upper Siang	Dibang Valley	West Kameng
Year of Estb.	1962	2002	1986	1988	1936	1989	1990	1955	2005	1972	1993	1982	1988	1983	1987	1982	1977	1998	1984	1977	2005	1987	2002	1984	1978	1991	1989
Name of NP & WLS	Tundah WLS	Asan Barrage CR	Askot Musk Deer WLS	Binsar WLS	Corbett NP	Gangotri NP	Govind NP	Govind Pashu Vihar WLS	Jhilmi Jheel CR	Kedarnath WLS	Mussoorie WLS	Nanda Devi NP	Nanda Devi Biosphere Reserve	Rajaji NP	Sonanadi WL.S	Valley of Flowers NP	Khangchendzonga NP	Barsey Rhododendron WLS	Fambong Lho WLS	Kyongnosla Alpine WLS	Kitam WLS	Maenam WLS	Pangolakha WLS	Shingba (Rhododendron) WLS	D'Ering Memorial (Lali) WLS	Dibang WLS	Eaglenest WLS
State	НР	Uttarakhand	Uttarakhand	Uttarakhand	Uttarakhand	Uttarakhand	Uttarakhand	Uttarakhand	Uttarakhand	Uttarakhand	Uttarakhand	Uttarakhand	Uttarakhand	Uttarakhand	Uttarakhand	Uttarakhand	Sikkim	Sikkim	Sikkim	Sikkim	Sikkim	Sikkim	Sikkim	Sikkim	Arunachal	Arunachal	Arunachal
Sr.No.	53	54	55	56	57	58	59	09	61	62	63	64	65	99	29	89	69	70	7.1	72	73	74	75	92	7.7	78	79

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PA Management status & Present land use	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Status of Management Plan	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
Climate, Topography & Broad Vegetation	MWT, TSE	TWE, SPF	TSE, SAF	MWT, TSE	HMT	MWT, SAF	TWE	SBH	HMT, SAF	
Altitudinal Range	210-1164	200-4578	120-1500	330-3560	700-3064	200-4578	150-1900	800-3100	1500-2700	1500-2500
Location (Longitude)	93.29	66.39	94039	95.40 to 96.03	94.46	96.15 to 96.58	92.5	92.32	94.15 to 94.20	95.12.31
Location (Latitude)	27.06	27.44	27.4	28.05 to 29.15	28.33	27.23 to 27.39	26.5	27.11	27.35 to 27.40	29.00.59
Area (sq km.)	140.300	783	55	281.5	483	1807.82	861.95	100	337	491.62
Suggested Sl Reserve										
High Altitude Snow Leopard Area	No	Small Part	No	No	Small Part	Small Part	No	No	No	Small Part
Biog. Province	02D	O20	02D	02D	02D	OZD	O2D	O2D	02D	02D
Biog. Zone	2	2	2	2	2	2	2	2	2	2
District	Papum Pare	Lohit	West Siang	Dibang Valley	Upper Slang	Changlang	East Kameng	West Kameng	Lower Subansiri	West Siang
Year of Estb.	1978	1989	1991	1980	1986	1983	1977	1989	1995	1996
Name of NP & WLS	Itanagar WLS	Kamlang WLS	Kane WLS	Mehao WLS	Mouling NP	Namdapha NP	Pakke WLS	Sessa Orchid WLS	Tale Valley WLS	Yordi-Rabe Supse WLS
State	Arunachal	Arunachal	Arunachal	Arunachal	Arunachal	Arunachal	Arunachal	Arunachal	Arunachal	Arunachal
Sr.No.	80	81	82	83	84	85	98	87	88	68

Other Important Landscapes where conservation areas need to be identi ed:

J&K Zanskar HP Lahul UA Upper Kumaon Areas north of N	
Areas north of	maon
	Areas north of Nanda Devi
Sikkim e Tibetan Pk	e Tibetan Plateau areas on N & W of state
Arunachal Tawang	
Entire strip abo	Entire strip above 4,000m

* High altitude (snow leopard areas)

Entire	Almost entire area is high altitude (&SL range)
Part	Has some high altitudes, and some below treeline or $< c.3,000 \text{m}$
Small Part	Very small portions in high altitude areas
No	No areas in high altitudes
i	Not clear

Veg. Types		Veg. Types	
AAP	Alpine Arid Pasture;	SDS	Sub-Alpine Dry Scrub;
ADP	Alpine Dry Pasture;	SMH	Montane Wet Temperate Forest;
ADS	Alpine Dry Scrub;	SPF	Sub-Tropical Pine Forest;
AMP	Alpine Moist Pasture;	SSS	Sub-Tropical Secondary Scrub;
AMS	Alpine Moist Scrub;	TAZ	Tropical Arid Zone;
FVG	Flooded Valley Grassland;	TDD	Tropical Dry Deciduous;
HDS	Himalayan Dry Scrub;	TDE	Tropical Dry Evergreen;
HDT	Himalayan Dry Temperate;	TGL	Tropical Grasslands;
HMT	Himalayan Moist Temperate;	TMD	Tropical Moist Deciduous;
HSS	Himalayan Secondary Scrub;	TMS	Tropical Moist Scrub;
HWT	Himalayan Wet Temperate;	TSE	Tropical Semi-Evergreen;
MFV	Freshwater Swamp;	TSS	Tropical Secondary Scrub;
MNF	Littoral Forest;	TTF	Tropical orn Forest;
MSM	Seasonal Marsh;	TWE	Tropical Wet Evergreen.
RIV	Riverine Vegetation;		
SAF	Sub-Alpine Forest;		
SBH	Sub-Tropical Broad Leaved Hill;		
SDE	Sub-Tropical Dry Evergreen;		

ACTIVITY FLOW CHART

